Notification and Federal Employee Antidiscrimination and Retaliation Act
National Credit Union Administration
NCUA is the independent federal agency created by the U.S. Congress to regulate, charter, and supervise federal credit unions. With the backing of the full faith and credit of the United States, NCUA operates and manages the National Credit Union Share Insurance Fund, insuring the deposits of more than 102 million account holders in all federal credit unions and the overwhelming majority of state-chartered credit unions.

At MyCreditUnion.gov and Pocket Cents, NCUA also educates the public on consumer protection and financial literacy issues.
# No FEAR Act Congressional Report • 2015

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Executive Summary

The National Credit Union Administration is the independent federal agency created by the U.S. Congress to regulate, charter and supervise federal credit unions. With the backing of the full faith and credit of the United States, NCUA administers the National Credit Union Share Insurance Fund, insuring the deposits of more than 102 million credit union account holders in all federal credit unions and the overwhelming majority of state-chartered credit unions.

The agency’s mission is to facilitate the availability of credit union services to all eligible consumers, especially those of modest means, through a safe and sound credit union system. Because of this mission, credit union examiners account for the majority of NCUA’s staff positions, representing 74 percent of the 1,234 employees onboard at the end of the fiscal year.

NCUA fully supports the principles of the merit system. As such, NCUA’s Equal Employment Opportunity (EEO) policy prohibits discrimination based on race, color, religion, national origin, sex (including sexual harassment and sexual orientation), age (40 years and over), disability (mental and physical), genetic information, or reprisal for any protected activity. The agency is also committed to affording employees their rights and protections available under federal antidiscrimination, whistleblower protection, and retaliation laws.

The Office of Minority and Women Inclusion (OMWI) prepared this congressional report.
Background

The Notification and Federal Employee Antidiscrimination and Retaliation Act of 2002 (No FEAR Act), Public Law 107-174, went into effect on October 1, 2003. The act requires federal agencies to be accountable for violations of antidiscrimination and whistleblower protection laws and post certain statistical data relating to federal sector EEO complaints filed with the agency.

Section 203 of the No FEAR Act requires that each federal agency submit an annual Report to Congress. Agencies must report:

- On the number of federal court cases arising under each of the respective areas of law specified in the act in which discrimination was alleged;
- The status or disposition of cases;
- The amount of money required to be reimbursed;
- The number of employees disciplined;
- Any policies implemented related to appropriate disciplinary actions against a federal employee who discriminated against any individual, or committed a prohibited personnel practice; and
- An analysis of the data collected with respect to trends, causal analysis and other forms for analysis.

Section 203 of the No FEAR Act requires federal agencies to submit annual reports to:

- The Speaker of the House of Representatives;
- The President Pro Tempore of the Senate,
- The Committees on Governmental Affairs of the Senate and Government Reform of the House of Representatives;
- Each committee of Congress with jurisdiction relating to the agency;
- The Attorney General;
- The Chair of the Equal Employment Opportunity Commission; and
- The Director of the Office of Personnel Management.

Additionally, the No FEAR Act Reporting and Best Practices issued on December 28, 2006, require agencies to provide a copy of this report to the Office of Personnel Management.
Data

1. The number of cases in federal court pending or resolved in each fiscal year and arising under each of the respective provisions of the federal antidiscrimination laws and whistleblower protection laws applicable to them as defined in 5 C.F.R. 724.102, in which an employee, former employee or applicant alleged a violation(s) of these laws, separating data by the provision(s) of law involved.

   ▪ None.

2. (a) The status or disposition of cases described in question (1); (b) the amount of money required to be reimbursed to the Judgment Fund by the agency for payments as defined in 5 C.F.R. 724.102; and (c) the amount of reimbursement to the Fund for attorney’s fees where such fees have been separately designated.

   ▪ (a) None.
   ▪ (b) None.
   ▪ (c) None.

3. In connection with the cases identified above, the total number of employees in each fiscal year disciplined (reprimand, suspension without pay, reduction in grade or pay, or removal) and the specific nature of the disciplinary actions taken, separated by the provision(s) of law involved.

   ▪ None.

4. The final year-end data about discrimination complaints for each fiscal year that was posted in accordance with Equal Employment Opportunity Regulations 29 C.F.R. 1614.701, and what follows.

   ▪ See Appendix 1.

5. Whether in connection with cases in federal court, the number of employees in each fiscal year disciplined in accordance with agency policy. The specific nature—for example, a reprimand—of the disciplinary actions taken must be identified.

   ▪ None.
6. A detailed description of the agency’s policy for taking disciplinary action against federal employees for conduct that is inconsistent with federal antidiscrimination laws and whistleblower protection laws or for conduct that constitutes another prohibited personnel practice revealed in connection with agency investigations of alleged violations of these laws.

- NCUA administers the Discipline and Adverse Action program in accordance with 5 C.F.R. 752. NCUA does not have a table of penalties. Disciplinary action against employees for conduct inconsistent with federal antidiscrimination laws and whistleblower protections or for conduct which constitutes a prohibited personnel practice are determined based on the circumstances.

7. An analysis of the information described under paragraphs (1) through (6) (in conjunction with data provided to the Equal Employment Opportunity Commission in compliance with part 1614 of title 29 of the Code of Federal Regulations) including:

- an examination of trends;
- causal analysis;
- practical knowledge gained through experience; and
- any actions planned or taken to improve the complaint or civil rights programs of the agency.

See the analysis provided in the EEO Complaint Activity Analysis section.

8. For each fiscal year, any adjustment needed or made to the agency’s budget to comply with its Judgment Fund reimbursement obligations incurred under 5 C.F.R. 724.103.

- None.

9. The agency’s written plan developed under 5 C.F.R. 724.203(a) to train its employees.

- NCUA has fully implemented its No FEAR Act training for staff as contemplated by the law itself and Office of Personnel Management regulations. The agency formalized its training plan in writing on March 23, 2007.

- Pursuant to agency policy, NCUA provides regular EEO training to managers. The agency also provides EEO training to all new hires and EEO information is posted on the OMWI’s SharePoint site for all employees to view.
EEO Complaint Activity Analysis

Trend and Causal Analysis

During fiscal year 2015, NCUA employees filed a total of five formal complaints, which was the same number filed in 2014. NCUA takes numerous steps to keep staff informed of their right to initiate pre-complaint EEO counseling for discrimination allegations.

EEO information is visibly maintained throughout the agency in various formats. NCUA’s OMWI maintains a SharePoint site that includes all EEO guidance, agency instructions, and policies. Additionally, NCUA’s website contains No FEAR Act data, and stakeholders can view reasonable accommodation instructions and the agency’s EEO Policy Statement.

New employees are provided a copy of the agency’s EEO policy statements and information on their rights under applicable EEO laws. All NCUA staff receive annual No FEAR Act training, and OMWI staff brief all new examiners during the agency’s Level I training. Applicants for employment can access links to the No FEAR Act Data, EEO Policy Statement, No FEAR Act Notice, reasonable accommodation procedures and EEO Complaint Process guidance from the career page on NCUA’s public website. They may also select “contact us” from the contacts page for further information.

EEO posters containing antidiscrimination and EEO counseling information are posted throughout NCUA’s Central Office, regional offices and the Office of Human Resources. EEO information is also provided to staff at agency conferences, as well as through newsletters, emails, the OMWI SharePoint site, and online training.

During fiscal year 2015, the bases and allegations made in the five complaints follow:

- **Case 1:** The complainant claimed discrimination based on sex (male), age (50), and disability (hearing impairment) when not selected for the position of supervisory credit union examiner (grade 15). The agency issued the complainant a final decision (no discrimination) based on the merits of this case. The complainant did not appeal the decision.

- **Case 2:** The complainant claimed discrimination based on age (68) and reprisal (prior grievances) when not promoted to the CU-12 level. The complainant requested a hearing before an EEOC administrative judge, and the hearing is pending the assignment of an administrative judge.

- **Case 3:** The complainant claimed discrimination based on physical disability (hearing impairment). The complainant claimed to be subjected to disparaging
and condescending remarks and name calling. Furthermore, the complainant was allegedly denied a reasonable accommodation request in the form of a transfer. Finally, the complainant was allegedly forced to resign, in lieu of termination, before the end of the probationary period. The agency issued the complainant a final decision (no discrimination) based on the merits of this case. The complainant appealed the decision to EEOC.

- **Case 4:** The complainant claimed discrimination based on race (white), sex (male), color (white), and age (61) when not selected for the position of auditor, CU-7/9. The complainant requested a hearing before an EEOC administrative judge, and the hearing is pending the assignment of an administrative judge.

- **Case 5:** The complainant claimed discrimination based on age (54) and reprisal (prior EEO activity) when request for a last home move was denied. The complaint is pending completion of the investigation.

Four complaints carried over from prior fiscal years to 2015. Two complaints are pending a hearing before an EEOC administrative judge, and two complaints are pending a decision from an appeal with EEOC’s Office of Federal Operations.

Over the past ten fiscal years (2005–2015), the basis most frequently alleged by complainants is age discrimination (28), followed by reprisal (21). Disability discrimination claims (14) were not as common over the past ten fiscal years, with two complaints alleging disability discrimination during the fiscal year 2015.

For fiscal year 2015, two of the five complaints alleged discrimination based on both age and reprisal, which is consistent with the trends noted above. However, age, which is alleged in four of the five complaints, was the most prevalent basis for complaints filed in fiscal year 2015.

**Practical Knowledge Gained through Experience**

NCUA leadership is committed to equal employment opportunity, diversity and inclusion. Creating a workplace that is inclusive, where all employees are valued and able to contribute to their fullest is one of NCUA’s strategic priorities. All managers and leaders are provided with training and are held accountable through performance management for these areas. Furthermore, EEO and Diversity and Inclusion Policy Statements are updated and reissued to all agency staff at the beginning of each fiscal year.

During the reporting period, NCUA provided several training opportunities for managers and employees. New managers received a one-day training conducted by OMWI staff. All new hires were provided EEO training during new employee orientation. OMWI staff continued to provide EEO overview training for all newly
hired credit union examiners. In addition, OMWI staff conducted customized EEO training during all regional management meetings.

The agency’s annual executive conference occurred in late January 2015. During the conference, executives received a briefing from a credit union industry expert on the challenges and opportunities facing the industry. Executives also received training on generational differences and cultural competence.

In April 2015, NCUA held a leadership conference for agency leadership. The conference included sessions focusing on generational awareness training, motivating staff, and emotional intelligence.

In the fall of 2015, all executives at NCUA completed a two-day course entitled “The 5 Choices to Extraordinary Productivity,” which provided useful tools for time management to allow leaders sufficient time to engage with staff.

New supervisors attended one week of supervisor tier 1 training within the first six months of onboarding and supervisor tier 2 training within their first year. Both courses are mandatory. Tier 1 covers basic supervisory areas, such as hiring, performance management and EEO. Tier 2 covers broader areas, such as conflict management, understanding management styles, coaching and counseling employees.

In 2015, all NCUA employees took online Diversity Awareness training and No FEAR Act training. The No FEAR Act training is required to be completed within 30 days of onboarding for all new employees. All persons responsible for hiring, including supervisors, also took the Uniformed Services Employment and Reemployment Rights Act course.

**Actions Taken or Planned to Improve Agency Complaint or Civil Rights Program**

**Actions Taken**

During 2015, NCUA worked to support and improve its EEO program. The agency’s leadership again directed the focus of managers towards expanding recruitment pools and ensuring greater access to employment opportunity. Managers received updated EEO training to remain to remain abreast of changes in EEO law. Improved data collection efforts allowed the agency to improve its ability to analyze the workforce.

As noted above, NCUA’s leadership continued to demonstrate its commitment to the EEO program during the fiscal year. The EEO Policy and Diversity and Inclusion Policy Statements signed by Board Chairman Debbie Matz were updated and reissued to all staff in October 2015. In addition to distributing policy statements widely through a variety of communication channels, the agency also distributed the harassment prevention policies and complaint procedures.
OMWI arranged several student internships during the fiscal year from organizations that serve groups historically underrepresented in the federal government. Most offices within the agency’s Central Office hosted summer interns in 2015.

During this reporting period, all managers and supervisors from each region were briefed on EEO laws with a specific focus on disability discrimination, including the agency’s reasonable accommodation procedures.

**Actions Planned**

NCUA will continue to focus on collecting and analyzing various workforce data to comply with EEOC’s guidelines for a model EEO program, particularly by incorporating mechanisms for identifying triggers, analyzing barriers, and developing action plans. The agency will evaluate identified barriers for groups that show low participation rates in the workforce, particularly among the credit union examiner position, which is the agency’s major occupation. The agency also acquired an automated EEO tracking system (iComplaints) this year that will assist in analyzing trends.

The agency’s [strategic plan](#) was updated in 2014. One of the agency’s priority goals includes succession management with a focus on achieving and maintaining a highly qualified and diverse workforce. An EEO and diversity objective also was incorporated into the agency’s [Annual Performance Plan](#).

The agency continues to coordinate with the Office of Personnel Management to receive applicant flow data from USA Staffing.

The agency also partners with minority-serving organizations to provide intern opportunities for college students, including the:

- Washington Internships for Native Students;
- Hispanic Association of Colleges and Universities;
- National Association for Equal Opportunity in Higher Education;
- Conference on Asian Pacific American Leadership; and
- Workforce Recruitment Program.

EEO-related instructions and policies were also updated. The agency rewrote its reasonable accommodation policy and procedures, and developed a method for tracking reasonable accommodation requests to ensure they are processed within the agency’s established time frames.

The agency also updated all EEO-related instructions including prevention of harassment; prevention of sexual harassment; and affirmative responsibility to prevent discrimination, reprisal, and offensive language and conduct in the workplace.
Appendix 1: No FEAR Act Data for Fiscal Year 2015

First Quarter: October 1, 2014–December 31, 2014

<table>
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<tr>
<th>Complaint Activity</th>
<th>2010</th>
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<th>2012</th>
<th>2013</th>
<th>2014</th>
<th>FY 15 1st qtr</th>
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*One case reopened and renumbered from 2007 per Ledbetter Fair Pay Act of 2009

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Note: Complaints can be filed alleging multiple bases. The sum of the bases may not equal total complaints filed.
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<th>Complaints by Issue</th>
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*Note: Complaints can be filed alleging multiple issues. The sum of the issues may not equal total complaints filed.*
<table>
<thead>
<tr>
<th>Processing Time</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>2014</th>
<th>FY 15 1st qtr</th>
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<td>Complaints pending during fiscal Year</td>
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<td>4</td>
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<td>Average number of days in investigation stage</td>
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<td>181.75</td>
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**Case was dismissed, remanded, then withdrawn before investigation completed

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Second Quarter: January 1, 2015–March 31, 2015

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*Note: Complaints can be filed alleging multiple bases. The sum of the bases may not equal total complaints filed.*
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*Note: Complaints can be filed alleging multiple issues. The sum of the issues may not equal total complaints filed.*
### Processing Time

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| Findings After Hearing                      |      |   |   |     |   |   |   |     |   |   |     |   |   |   |   |   |
| Race                                        | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Color                                       | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Religion                                    | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Reprisal                                    | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Sex                                         | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| National origin                             | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Equal Pay Act                               | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Age                                         | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Disability                                  | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Non-EEO                                     | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |

| Findings Without Hearing                     |      |   |   |     |   |   |   |     |   |   |     |   |   |   |   |   |
| Race                                        | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Color                                       | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Religion                                    | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Reprisal                                    | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Sex                                         | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| National origin                             | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Equal Pay Act                               | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Age                                         | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Disability                                  | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |
| Non-EEO                                     | 0    | 0 | 0 | 0   | 0 | 0 | 0 | 0   | 0 | 0 | 0   | 0 | 0 | 0 | 0 | 0 |

Note: Complaints can be filed alleging multiple bases. The sum of the bases may not equal total complaints and findings.
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Number of Previous Complaints Pending at Close of Quarter

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Appeal with EEOC Office of Federal Operations

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*Note: Complaints can be filed alleging multiple bases. The sum of the bases may not equal total complaints filed.*
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*Note: Complaints can be filed alleging multiple issues. The sum of the issues may not equal total complaints filed.*
### Processing Time

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### Pending Complaints Filed in Previous Fiscal Years by Status

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### Number of Previous Complaints Pending at Close of Quarter

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Fourth Quarter: July 1, 2015–September 30, 2015

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*Note: Complaints can be filed alleging multiple bases. The sum of the bases may not equal total complaints filed.*
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Note: Complaints can be filed alleging multiple issues. The sum of the issues may not equal total complaints filed.
## Processing Time

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## Complaints Dismissed by Agency

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## Complaints Withdrawn by Complainants

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## Total Final Actions Finding Discrimination

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### Pending Complaints Filed in Previous Fiscal Years by Status

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### Complaint Investigations

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Appendix 2: EEO Policy Statement

Office of the Chairman

Annual Equal Employment Opportunity Policy Statement
November 9, 2015

NCUA employees are no doubt our greatest asset. Ensuring that each employee is treated with dignity, respect and fairness has consistently been one of my top priorities. Knowing that their rights are protected allows staff to contribute to their fullest and enhances our ability to accomplish our mission.

One of our strategic goals is to cultivate an environment that fosters a diverse, well-trained and motivated staff. I believe that to achieve this goal, we must first ensure that all employees are afforded an open and competitive employment process that is consistent with merit principles. I also believe employees should be equipped with the tools necessary to effectively carry out their duties and NCUA's mission.

Each of us at NCUA has a responsibility for promoting and practicing workplace fairness. Managers are expected to continually monitor work environments to ensure they are free of unlawful employment practices. Managers are also required to take swift action when unlawful practices are identified. Employees who are subjected to unlawful practices must be able to seek redress for these matters in an atmosphere free of retaliation.

I remain committed to the principles of Equal Employment Opportunity including resolving disputes at the lowest possible level. Any employee who believes he or she has been subjected to disparate treatment on the basis of race, color, religion, sex (including pregnancy, sexual orientation and gender identity), national origin, mental and physical disability, age (40 years and over), and genetic information have the right to seek redress through any of the agency’s dispute resolution processes.

NCUA also prohibits discrimination based on political affiliation, status as a parent, marital status, military service or any other non-merit-based factor. These protections apply to all employees, applicants and former employees; and they extend to all management practices and decisions, including recruitment, hiring practices, appraisals, promotions, training and career development programs.
This statement reaffirms my dedication and commitment to making NCUA a workplace of choice where employees are valued and included.

Debbie Matz
Chairman
Appendix 3: Prevention of Harassment in the Workplace Instruction

NCUA INSTRUCTION

NO. 1235.08 (REV)   DATE: June 26, 2015

SUBJ: Prevention of Harassment in the Workplace

TO: All NCUA Staff

1. **PURPOSE.** The Instruction establishes NCUA’s policy on preventing harassment (including sexual harassment) in the workplace, and the procedure for employees and contractors to report harassment complaints.

2. **CANCELLATION.** NCUA Instruction No. 1235.08 dated July 6, 2006 and Instruction No. 1235.2 (REV) dated June 10, 2004 are cancelled and replaced by this revised Instruction.


   Title 29 Code of Federal Regulations 1604.11, issued by the U.S. Equal Employment Opportunity Commission recognizes sexual harassment as a violation of Section 703 of Title VII.

   Guidance issued by the EEOC established harassment as a form of discrimination prohibited under each anti-discrimination statute. NCUA is committed to equal employment opportunity and a workplace free of discriminatory harassment.
4. **DEFINITIONS.**

A. **Employee.** The term “employees” applies to all NCUA employees and non-employees in NCUA workspace while performing their official duties.

B. **Harassment.** Violation of federal law that involves discriminatory conduct on the basis of an individual’s membership in a protected class, where such conduct is so objectively offensive as to alter the conditions of the victim’s employment (i.e., the harassment culminates in a tangible employment action or was sufficiently severe or pervasive to create a hostile work environment). For purposes of this Instruction, harassment includes sexual harassment.

C. **Harassing Conduct.** Harassing conduct is defined as unwelcome verbal or physical conduct based on one’s protected class, i.e., race, color, sex, sexual orientation, religion, national origin, age, disability, status as a parent, and genetic information, or reprisal for involvement in a protected Equal Employment Opportunity (EEO) activity when:

1. The behavior creates an offensive or intimidating environment that unreasonably interferes with work performance; or

2. The conduct adversely affects employment opportunities based on the employee’s acceptance or rejection of such conduct.

D. **Hostile Work Environment.** Examples of repeated, extreme, or pervasive conduct that may form the basis of a hostile work environment claim include:

1. Making disparaging remarks about an individual’s gender that are not sexual in nature;

2. Expressing negative stereotypes regarding an employee’s birthplace or ancestry;

3. Derogatory or intimidating references to an employee’s mental or physical impairment;

4. Comments about an individual’s skin color or other racial/ethnic characteristics;

5. Negative comments about an employee’s religious beliefs (or lack of religious beliefs);

6. Negative comments regarding an employee’s age when referring to employees 40 and over; and

7. Use of racially derogatory words, phrases, and epithets.
E. **Sexual Harassment.** Unwelcome sexual advances, requests for sexual favors, and other verbal or physical conduct of a sexual nature constitute sexual harassment when this conduct:

1) Explicitly or implicitly affects an individual's employment;
2) Unreasonably interferes with an individual's work performance; or
3) Creates an intimidating, hostile, or offensive work environment.

Unwelcome sexual conduct can occur by any form of communication. Sexual harassment includes, but is not limited to:

1) Any implicit or explicit sexual conduct to influence or affect the career, pay, or job of another employee;
2) Sexually oriented comments about an individual’s body or sexual prowess;
3) Sexually offensive comments, gestures, jokes, advances, physical contact, or propositions; or
4) Any display of sexually suggestive objects or pictures in the workplace.

5. **POLICY.** NCUA is committed to maintaining a work environment free of harassing conduct in the workplace and correcting harassing conduct that does occur before it becomes severe or pervasive. In keeping with its commitment to maintain a work environment that is free of discriminatory harassment, NCUA will not tolerate unlawful harassment of employees by any supervisor, co-worker, or third party.

A. **Scope.** This policy covers all forms of harassment, including sexual harassment, and applies to both NCUA employees and non-employees in NCUA workspace while performing their official duties. It also applies to the conduct of third parties who visit NCUA facilities and to third parties at facilities visited by NCUA employees on official NCUA business. Third parties include vendors, contractors, and credit union officials or staff.

NCUA’s harassment policy includes sexual harassment that may include employees’ conduct outside of NCUA workspace, because conduct between NCUA employees occurring outside of the agency’s workplace may adversely impact the agency’s work environment. Conduct outside of NCUA workspace will be considered on a case-by-case basis.
NCUA’s prevention of sexual harassment policy also applies to the conduct of third parties who visit NCUA facilities and to third parties at facilities visited by NCUA employees on official NCUA business. Third parties include vendors, contractors, and credit union officials or staff.

6. **RESPONSIBILITIES.**

A. **Employees.** Each employee is responsible for adhering to this policy and for cooperating fully in its enforcement. Employees are responsible for ensuring that their language and conduct is considerate of the rights and privileges of others in the conduct of their official duties. Employees must not engage in harassing conduct. All NCUA staff members are responsible for adhering to NCUA’s anti-harassment policy and for cooperating fully in its enforcement, including the investigation of alleged incidents of harassment, sexual or otherwise.

Employees have the right to oppose any allegedly discriminatory employment practice or decision and to participate in the discrimination complaint process, including participation as a witness when complaints are filed by others.

Employees are responsible for reporting any incident of harassing conduct they experience before it becomes a pattern of misconduct that is pervasive and offensive as to constitute a hostile work environment. When an employee unreasonably fails to take advantage of this procedure and does not promptly report an incident of harassing conduct as set forth herein, NCUA reserves the right to raise this failure to report as a defense against a suit for harassment.

B. **Supervisors.** NCUA supervisors are responsible for ensuring that the NCUA workplace meets the requirements of federal anti-discrimination policies and directives and is free of offensive language or conduct. Supervisors must continuously monitor their work environment to ensure compliance with this policy.

All supervisors and managers are responsible for acting promptly and appropriately to prevent harassment in the workplace when they observe harassing conduct or are otherwise made aware of such conduct. Likewise, they are responsible for acting appropriately to prevent retaliation against those who complain of harassment.

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1 This Instruction uses the term “supervisor” throughout to cover all individuals serving in both managerial and supervisory positions.
When an employee complains to management about alleged harassment, management is obligated to investigate the allegation regardless of whether the complaint conforms to a particular format or is made in writing. Supervisors, therefore, must immediately advise the Director of NCUA’s Office of Minority and Women Inclusion (OMWI) about any incident of harassing conduct that they witness or is otherwise brought to their attention.

C. **Office of Inspector General.** All harassment allegations brought by a non-employee against an NCUA employee will be handled by the Office of Inspector General.

D. **Office of Minority and Women Inclusion (OMWI).** All harassment allegations brought by an NCUA employee or job applicant will be handled by OMWI. OMWI will also refer all complaints involving an employee and non-employee to the Office of Inspector General for consideration.

7. **PROCEDURES FOR RESOLVING COMPLAINTS.**

**Sexual Harassment Claims:** An employee who believes they have experienced sexual harassment should first inform the offending person that such conduct is unwelcome and must stop. If the employee is not convinced the offending conduct will stop, the employee should immediately report the matter to their supervisor or the OMWI Director. An employee may select either the Internal NCUA Complaint Process or the Formal EEO Complaint Process for sexual harassment claims.

**All Other Claims:** Employees may select either the Internal NCUA Complaint Process for non-basis harassment claims or the Formal EEO Complaint Process for harassment claims based on race, color, religion, gender (including sexual, nonsexual, pregnancy, or same sex), national origin, disability, age (40 years or older), sexual orientation, protected genetic information (information about an individual’s genetic tests, or the manifestation of a disease or disorder in the individual’s family members), status as a parent, and retaliation for participating in the EEO complaint process or opposing discriminatory practices.

A. **Internal NCUA Process for Harassment Claims.** An NCUA employee who alleges harassment by either an offending NCUA employee or third party must notify their supervisor or the OMWI Director before the conduct becomes severe or pervasive. OMWI will conduct an inquiry and attempt to informally resolve the matter with appropriate NCUA officials. The OMWI Director, at his or her discretion, will assign an independent fact-finder who will conduct a prompt, thorough, and impartial inquiry into the claim. After completion of the fact-finding inquiry, the independent fact-finder will
determine whether harassment occurred and offer remedies or options for resolution.

1. **Corrective Action.** Harassment may take different forms and, therefore, require different corrective actions. The circumstances of each case will dictate the corrective action required.

   If a fact-finding inquiry reveals that unlawful harassment occurred, the supervisor of the offending NCUA employee will consult with NCUA’s Office of Human Resources to determine immediate and appropriate corrective action, including any warranted disciplinary action. This responsibility normally rests with the first-line supervisor of the employee alleged to have engaged in the harassing conduct unless such supervisor is involved in the allegation.

   If the offending party is not from NCUA, the agency will take action reasonably calculated to ensure that the conduct does not recur. In either circumstance, the Office of Human Resources will inform the OMWI Director of the corrective action decision, including a decision not to act.

2. **Confidentiality.** All information involving harassment allegations will remain confidential. Documents containing information collected during an inquiry or investigation of such allegations will be stored consistent with personally identifiable information security standards. The information collected is to be kept confidential and shall only be shared with individuals having an official need to know. An individual’s identity will remain confidential unless such disclosure is authorized by the individual or the disclosure is unavoidable due to the nature of the allegations.

3. **Protection from Retaliation.** It is unlawful for an individual to be retaliated against for filing harassment allegations, participating in the complaint process, and any other protected activity. NCUA will not tolerate any retaliation against an employee because they engaged in a protected activity or made allegations of harassment, witnessed harassing conduct, or provided information concerning harassment claims. NCUA will take prompt corrective action in any situation involving retaliation.

B. **Formal EEO Complaint Process.** NCUA employees and applicants for employment who wish to preserve their right to a specific legal remedy for harassment may forego NCUA’s internal process and file a harassment complaint under the discrimination complaint procedures of Title 29 Code of Federal Regulations, Part 1614.
The first step in the complaint process requires that the individual contact the OMWI Intake Line at 703-518-6325 or OMWIMail@ncua.gov within 45 days of the most recent incident of harassment. Failure to contact OMWI within the 45-day timeframe may result in the loss of the right to a legal remedy. OMWI will assign the case to an EEO Counselor who will conduct an inquiry and attempt to informally resolve the matter with appropriate NCUA officials. If the matter cannot be resolved, the EEO Counselor will provide the individual with a notice of their right to file a formal complaint.

Once an individual is provided with the right to file a formal complaint, the individual may file a formal harassment complaint with OMWI. When OMWI receives the complaint, it will determine if the complaint is timely filed and acceptable for investigation. If the complaint is investigated, OMWI will issue a Report of Investigation to the complainant and inform him or her of the right to a decision on the merits by NCUA (with or without an administrative hearing), with right of appeal to the EEOC and subsequent review by a Federal District Court. If the ultimate decision (by NCUA, EEOC, or Court) finds that harassment occurred, the complainant will be provided an appropriate remedy. For more information on the formal complaint process, visit the EEOC’s website at www.eeoc.gov or contact NCUA’s OMWI at 703-518-6325 or OMWIMail@ncua.gov.

8. **EXPIRATION:** This Instruction is effective immediately and will remain in effect until canceled.

/S/
Mark A. Treichel
Executive Director

OMWI/EEO