

From: [Michelle Gillespie](#)
To: [Regulatory Comments](#)
Subject: Proposed Revisions to the NCUA Chartering & Field of Membership Manual
Date: Monday, January 25, 2016 5:20:58 PM

January 25, 2016

Mr. Gerard Poliquin,
Secretary of the Board
National Credit Union Administration
1775 Duke Street
Alexandria, Virginia 22314-3428

RE: Comments on Proposed Revisions to the NCUA Chartering and Field of Membership Manual,
Part 701

Dear Mr. Poliquin:

My name is Michelle Gillespie; I am an employee of the First State Bank of Wyoming. A small community bank with \$168,000,000 in assets.

I am writing to the National Credit Union Administration (NCUA) today to urge you to withdraw the proposal to revise the NCUA Chartering and Field of Membership Manual.

Federal agencies are supposed to implement the laws as they are written by Congress. In several important ways, this proposal ignores Congress's express language in the Federal Credit Union Act (FCU Act). For example, the FCU Act states, "in general, the Board shall encourage the formation of separately chartered credit unions instead of approving an application to include an additional group within the field of membership of an existing credit union." Congress included a limitation in the FCU Act to support that preference. An additional group of up to 3,000 people may generally be added to an existing credit union, but a credit union can only add a larger group if certain conditions are met. In this proposal the NCUA has ignored that Congressional limit by creating a simple, streamlined process for adding an additional group of up to 5,000 people. Congress, not the NCUA, should make that kind of policy change.

Congress has set the limitations for geographic fields of membership. The National Credit Union Act states that the NCUA may approve a geographic charter if the credit union will serve a "well-defined, local community." In issuing this proposal, the NCUA completely ignores the word "local." Congress clearly intended the word "local" to be a limiting term. Otherwise, Congress would have only required that a geographic area be "well-defined." A regulatory agency is supposed to implement statutory language, not ignore it. With this proposal, the NCUA goes too far.

Credit unions, with the support of the NCUA, continue to move further and further from the original credit union model. Credit unions were once small, close-knit co-operatives making consumer loans to low- and moderate-income people. Today's credit unions are massive, extremely profitable

financial institutions focused on serving wealthy consumers and large businesses. The NCUA has allowed this shift to occur, and by taking official regulatory actions like this current proposal, it can be argued that the NCUA has encouraged this shift to happen. Today's massive, aggressive growth credit unions bear no resemblance to the credit unions that had once earned their tax and regulatory advantages. No one should be surprised when Congress decides that it is time to eliminate those tax and regulatory advantages.

The NCUA has been criticized for being a "cheerleader" for the credit union industry rather than a regulator. This proposal is a good example of how the NCUA has earned that reputation. The NCUA has always gone out of its way to encourage credit union growth and expansion. However, with this proposal the NCUA ignores the plain language of the FCU Act. I urge the NCUA to withdraw the proposed changes to the Field of Membership Manual.

Thank you for considering my comments on this very important subject.

Sincerely,

Michelle Gillespie

First State Bank of Wyoming

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