

**From:** [Kenneth E Adams](#)  
**To:** [Regulatory Comments](#)  
**Subject:** Kenneth Adams Comments on Notice of Proposed Rulemaking Regarding Associational Common Bond  
**Date:** Friday, February 05, 2016 5:57:00 PM

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Gerard Poliquin  
National Credit Union Administration  
Alexandria DC 22314

Kenneth Adams Comments on Notice of Proposed Rulemaking Regarding Associational  
Common Bond

Dear Gerard Poliquin:

Credit unions are being considered for a huge expansion of their membership. This makes no sense based on the original mandate for credit unions.

Dear Mr. Poliquin:

As a banker, I am concerned about the impact of further expanding the credit union industry's potential field of membership through the proposed rule on Chartering and Field of Membership. The provisions of this proposal, when implemented all together, would provide federal credit unions with the opportunity to increase membership drastically, resulting in a broad expansion of the credit union industry's tax subsidy.

- My bank serves customers and the surrounding community, and unfair competition from the credit union industry impacts my business. On numerous occasions local and out of area credit unions have offered new car rates on eight and ten year old vehicles far below what our bank could offer. Banks are not tax exempt, but are for-profit businesses attempting to balance offering products and services to best serve customers while growing the business to offer more lines of credit and other economic capital to communities.
- Congress has kept in place advantages for the credit union industry, but those advantages come with limitations, including the size of the institutions and scope of activities. Congress understood that if community credit unions were to fulfill their public mission, there needed to be a legitimate shared bond among members, even amending the FCU Act in 1998, to include the term "local." Combined with the terms "well-defined," it is clear Congress intended to impose finite and narrow limits on the area that a community credit union may serve. This proposal goes beyond any reasonable definition of local and well-defined. The proposed rule intends to treat a Combined Statistical Area and a Congressional District as a well-defined local community. In addition, the proposal expands the rural district population limit by four times the current threshold to one million. One large out of area credit union makes car loans in our area and automatically opens an account so they can qualify effectively making membership universally available.
- Congress deliberately instructed NCUA through the FCU Act to keep credit unions small and focused on providing services to specific groups that lack other access to financial services. The proposal would disregard this Congressional directive by modifying NCUA's

process for assessing stand-alone feasibility of groups that seek to be added to the field of membership of an existing multiple common bond credit union by allowing a streamlined determination for groups with between 3,000 and 4,999 potential new members. One local credit union started as the credit union for a large local company and only employees could be members and now that same credit union offers membership to anyone that lives, works, attends school, worships or volunteers in the Counties of Chesterfield, Henrico, Hanover and the City of Richmond.

This letter demonstrates that such a broad expansion of authorities as proposed greatly undercuts Congressional-mandated limits on field of membership and will lead to a broad expansion of the credit union industry's tax subsidy—already valued at \$26.75 billion over the next 10 years. This abuse of regulatory authority has vast implications for both marketplace dynamics and the potential increase of tax subsidies at a time when governments are working with large budget deficits. It is clear that the NCUA Board has blatantly disregarded Congressional intent and is overstepping its regulatory reach.

The original intent of credit unions was to serve low to moderate income people who had a narrow common bond. That original intent has been blatantly disregarded and now credit unions have near unlimited membership. Expansion of the membership makes no sense based on that original intent.

Sincerely,  
Kenneth E Adams  
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Carson, VA 23830