

**From:** [Karen Jurasek](#)  
**To:** [Regulatory Comments](#)  
**Subject:** Prompt Corrective Action Risk-Based Capital Comment Letter  
**Date:** Tuesday, May 20, 2014 6:30:36 PM

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Dear Secretary of the Board Poliquin,

I am writing on behalf of Generations Credit Union, which serves members who live and work within the five counties of the Northern Illinois area and have earned the designation of a Low Income Credit Union focusing on those who are unbanked or underserved in our community. We have 2,072 Members and \$16MM in assets. Generations Credit Union appreciates the opportunity to provide comments to the National Credit Union Administration (NCUA) on its proposed rule, Prompt Corrective Action - Risk-Based Capital.

At Generations Credit Union we believe:

- There is no need for the proposed system. The Agency has chosen an excessively blunt instrument that punishes too many credit unions with higher capital set-asides, especially in light of the fact that the current system held up incredibly well throughout the worst economic catastrophe since the Great Depression.
- The additional capital resources required by this proposal will not only result in significantly lower levels of member service and satisfaction but will also put credit unions at a distinct competitive disadvantage relative to the nation's for-profit banking sector. This is a perverse result given the demonstrated historical conservative operations of credit unions and the role credit unions played during the downturn - both as a countercyclical force (lending as the banks pulled back) and a safe haven (taking in deposits as banks turned consumers away). In short, policy makers should be encouraging more of what credit unions do, not less and this proposal demands less.
- If adopted as proposed, the rule will produce a disproportionate decline in the monetary and other support that larger CUs have historically provided to their smaller counterparts. This will put additional strain on the finances and operations of many of the nation's smaller credit unions and essentially magnify the decline in credit union service to the nation's consumers.
- Many hundreds of healthy small credit unions will soon be larger - growing across the arbitrary \$50 million threshold that automatically makes them complex under the proposal. Inflation alone will cause a significant number to cross the threshold. Indeed, using historical average inflation rates - your \$40 million credit union becomes a \$50 million shop in roughly ten years. This will expose hundreds of small credit unions to the proposal's unreasonable risk weighting system and defective interest rate risk scheme, while it will seriously inhibit their growth, vitality and viability.
- We are especially concerned about the Agency's proposal to give examiners the power to impose arbitrarily high capital standards on individual credit unions - even if there is some sort of appeals mechanism. Some of us have experienced the appeals process first hand - and have come away with the impression that it simply is a rubber stamp process. Many who would have liked to use the appeals process tell us that they choose not to use it for fear of retribution.
- Low Income Credit Unions (LICUs) are currently exempt from Member Business Loan requirements and could be disparately impacted by the proposed rule weighting for MBLs. This will also disparately impact credit unions that have MBL portfolios, which are grandfathered. Analysis of historical loss rate experience shows that credit unions with higher concentrations in MBLs have lower overall MBL losses than their counterparts with lower concentrations. This is true over nearly 20 decades of history -- true during the great recession and also true when comparing peak loss rates. We believe this is a reflection of more experience and expertise among these lenders.

Absent withdrawal of the proposal, which is unlikely, please consider the following ideas in the Agency's RBC proposal:

- 1) Fix the proposed risk weights to reflect marketplace realities: The current weights bear no

relationship to actual credit union losses over time - both from the standpoint of losses relative to those in the banking sector and from the standpoint of comparative losses within credit union portfolios.

2) Remove the interest rate risk component from the calculation and keep interest rate risk evaluations in the realm of the examination function.

3) Remove the proposal to allow examiners to impose arbitrary requirements.

4) Index the \$50 million threshold definition of "complex". Consider providing a "safe harbor" definition of non-complex that would allow CUs to avoid the "complex" definition.

Thank you for the opportunity to comment on this proposed rule and for considering our views on risk based capital requirements.

Sincerely,

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